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# Creating Conditions for Change & Integration

**Health and Social Care Services** 





## Introduction

## Purpose of this booklet<sup>1</sup>

To help you create the conditions for change in your service. It will assist you as a 'change maker' to:



Focus on people and culture as a platform for change – know where to start



Understand the complex nature of health and social care services



Assess readiness so that you know how best to intervene appropriately



## Who is it for?

Change is part of all our roles – this booklet is intended to support you if you are leading a change initiative within your service – it is part of the Change Guide suite of resources. It will enhance your skills as a systems change leader and convenor. It will support the delivery of integrated services.

## **Access further help**

To further your development and skills for delivering good change there are a range of learning and development resources designed with health and social care services in mind. Supporting you to use a systems approach and work with real change and innovation challenges.

#### Find out more about the resources:

1 This booklet is based on People's Needs Defining Change – Health Services Change Guide – the agreed approach to change signed off by HSE Leadership and the Joint Information and Consultation Forum representing the Trade Unions in 2018.



Access all of the **Essential Templates** and **Additional Resources**, in two formats:

- 1 Stand-alone **Templates/Handouts** which you can download, complete, save, print
- 2 Part of the full online Change Guide document

The Change Guide online is interactive!

Check out our Education Programmes



- 3 Enrol on the eLearning programme on **HSeLanD** "Delivering Change in Health Services"
- Complete the CPD Certificate (12 points) awarded by RCSI Graduate School of Healthcare Management and HSE Organisation Development & Design. www.hse.ie/changeguide/educational-resources/

"Successful cultural change efforts connect with people through meaningful conversations, capture the hearts and minds of people around a shared purpose and support them to behave differently to deliver desired outcomes."

People's Needs Defining Change - Heath Services Change Guide [8]





"We are moving to a world where enabling change is less about planning a change process, programme management and governance systems and more about connecting, convening and building bridges with and between many people."

Helen Bevan, Chief Transformation Officer, NHS Horizons [3]



## People and culture as a platform for change

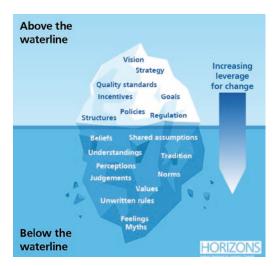
## Working with people to deliver change

People are central to change in healthcare. They shape the culture and the vision, they deliver the change and they give life to the transformation as they adopt new mindsets and behaviours. People respond to change in different ways giving rise to many opportunities and challenges:

- We all have personal and professional interests that colour our perceptions so you cannot assume others will see and respond to the world as you do.
- We all react emotionally as well as logically to arguments for change, sometimes resisting whilst at other times pushing to go further and faster than you may want.
- And sometimes, we only answer a call for change once we see others adopting it or we believe it is inevitable. [13]

#### **Understanding our culture**

Culture is shaped by people and by our behaviours. Many elements of our culture are not visible – our beliefs, values, understandings, unwritten rules, myths, traditions or norms – often described as the **elements below the waterline**. Culture impacts everything we do and has a huge impact on our change efforts. It operates at different levels and there are many sub cultures within health and social care. Being **culturally aware** enables us to customise our approach and adapt accordingly.



"The Iceberg", Helen Bevan, NHS, May 2021 [2]

We can **increase our chances of success** if we place particular emphasis on the **people and culture** side of change:



Pay as much attention to what's **below the waterline** as to what's above.



Make your desired culture visible through behaviours.

The **People and Culture Change Platform** presents the priority areas to help create the conditions for change. We need to connect our efforts and attend to each element in more joined up ways. This will assist us to deliver integrated services.

(See next page)



Health Services Change Framework - People and Culture Change Platform [8]

## People and culture as a platform for change

## What actions can you take?

As team leader review the prompts below and see how ready your team and service are in relation to each of the priorities. You can then work together to identify how you can make progress.

## **People & Culture Change Platform**

CREATING READINESS

Presents **nine priority areas** for you to focus on to help you create an environment for change.

As team leader you should check how ready your team and service are in relation to each of these priorities.

Your team can then work together to identify how you can make progress on all of these areas.

## Practice collective leadership

Be aware of your own leadership style. Consider how best you can share and develop leadership in your team as you work towards a shared purpose. Build networks of support with other teams to deliver better services.

#### Model shared values

Are your service values clearly understood?
Show these values in your behaviour and actions to create a culture of care, compassion, trust and learning. Work with colleagues to influence and demonstrate shared values.

## Engage and communicate

Support early and ongoing engagement with service users, families, citizens, communities and frontline staff. Value and use their experiences to ensure people's needs are defining change.

## Understand personal experiences

Tap into people's experiences in order to understand people's concerns and the impact of proposed changes on individuals and teams. Use this information to work together to co-design a better way to deliver services. Address concerns sensitively to help people adapt to new work practices.

## Support behaviour change

Increase your understanding of the factors that can lead to sustained change in behaviour. Create positive working relationships of trust to help individuals and teams change their behaviour. Address unacceptable behaviour.

## Invest in people and teams

Help people gain the knowledge, skills and confidence to deliver better services. Do this through coaching and other development opportunities. Place a particular emphasis on helping teams to deal with real service issues.

#### Network and partner

Build on existing networks and partnerships throughout the health and social care system to help create a shared energy for change.

## Use evidence and lever technology

Use data and evidence to inform practice and service changes. Use technology and e-health solutions to help increase efficiency and to progress innovative practices.

## Deliver public value and be accountable

Ensure the voice of service users and communities is at the centre of policy and service design decisions. Strengthen accountability within your service to reflect what is important to the people you serve and to your team.

## People and culture as a platform for change

## **Template 6.5.3: Creating the Conditions for Change**

## **Purpose**

This Template combines all the elements of the **People and Culture Change Platform** as a complementary offering to **Creating Conditions for Change and Integration booklet.** It provides 20 prompts to assist your early thinking when you are planning change – the prompts can also be reviewed at regular intervals. You may need to revisit key elements of your plan to support you along the way and to sustain the changes.

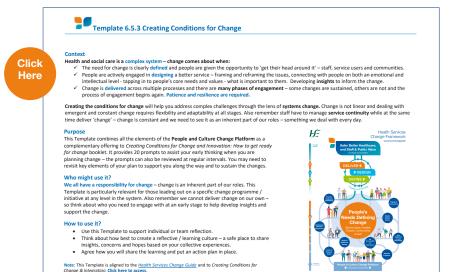
### Who might use it?

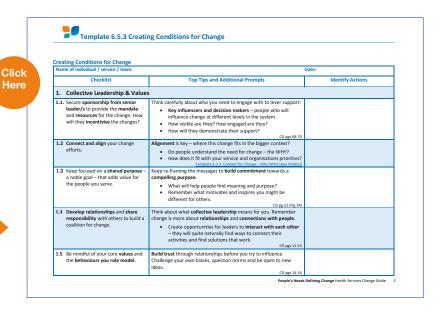
We all have a responsibility for change – change is an inherent part of our roles. This Template is particularly relevant for those leading out on a specific change programme / initiative at any level in the system. Also remember we cannot deliver change on our own – so think about who you need to engage with at an early stage to help develop insights and support the change.

#### How to use it?

- Use this Template to support individual or team reflection.
- Think about how best to create a reflective / learning culture a safe place to share insights, concerns and hopes based on your collective experiences.
- Agree how you will share the learning and put an action plan in place.

Sample pages







## Need More Help? Click the links



To help you understand People and Culture Change access the following resources:



## People and culture as a platform for change

- ✓ Template 6.2.8: People and Culture Change Platform Readiness Factors
- ✓ Template 6.5.3: Creating Conditions for Change & Integration
- ✓ Template 6.2.4: Guidance on Defining your Personal Values
- ✓ Template 6.2.5: Culture Web Exercise
- Additional Resources: pages 194-236



Change in a complex system

Change within health and social care systems is **complex, unpredictable and messy**. Traditional ways of managing change through planning and control are inadequate when it comes to transforming healthcare services. Unpredictable events will 'emerge' and need to be responded to at pace. Control through seniority has to give way to recognising hierarchy but leading through influence. Our focus needs to move to **building commitment** rather than enforcing compliance. **Influence and emergence** shape much of what it means to lead and deliver change.

To bring about meaningful change it is important that we take the time to **understand our own local context** and all of the factors that make it unique – **the people, relationships, ways we do things** – the local culture and patterns that have developed over time. At the heart of change you will find **multiple cycles of engagement and adapting**. Cycles of change replace rigid linear planning, both as a way to recognise emergence and to foster a growing **understanding of the system and the people within it**. No single approach, method or design will work on its own. The complex nature of our system means that we need to engage in **local change processes** on **local terms** – adapting to what will work best based on evidence and experience.

COVID-19 and the Cyber-Attack provided many examples of how we adapted to the constantly changing world around us. We experienced rapid change with new challenges emerging each day. We experienced uncertainty and disruption in our personal and working lives. We changed our work practices and ways of delivering services. Many innovative solutions were 'fast tracked', people adapted to working in new roles, with new teams, in new locations and remotely.

Initially things felt chaotic – it was important to bring a sense of order and stability to our work. We had to respond at speed to find creative solutions to deliver safe services that were well governed and that continued to meet people's needs. All of these changes impacted significantly on staff and highlighted the absolute requirement to attend to staff health and wellbeing on an ongoing basis.

"Most change we manage is complex – there are many factors and relationships interplaying that can potentially produce unpredictable results." [8]



People's Needs Defining Change – Health Services Change Guide (2018)

### How does understanding our complex system assist us?

- Complexity helps us appreciate that change is not linear and in most cases cause and effect are only known in hindsight – after the event.
- It requires us to place trust in **relationships**, our **social networks** and **widespread participation** to deliver.
- We have to allow for what is emerging and respond flexibly to patterns and opportunities – to be adaptable and learn from what is happening in the whole system – not just in our part of the system.
- An action or change in one service can result in disproportionate and sometimes unforeseen outcomes for other services.
- Making sense of disruption and chaos helps us adapt to emergent challenges and opportunities and to survive and thrive in new situations.

We need **simple rules**<sup>2</sup> to help us make sense of what is happening in our local context and to **create the conditions for change**. The Health Services Change Framework is designed based on three 'simple rules':



Agree shared purpose



Focus on relationships and systems



Use appropriate interventions

Safer Better Healthcare.

**Agree Shared** 

**Purpose** and Staff & Public Value CHANGE OUTCOMES **DELIVER ↑** Use **↑** DESIGN **Appropriate** DEFINE **Interventions** HANGE ACTIVITIES People's **Needs Defining** Change Service Users, Families, Citizens, Communities & Staff Relationships & Systems Invest in People & Teams ↑ CREATING READINESS ↑

<sup>2 &#</sup>x27;Simple rules' is a core principle for transforming mind-sets that drive behaviours and actions in large complex systems. ©Helen Bevan ©Goran Henriks, 2021.

## Complexity isn't linear

"In a complex and unpredictable world, if we rush in to tackle a problem with our existing linear approaches we will likely be doing the wrong thing...." [12]

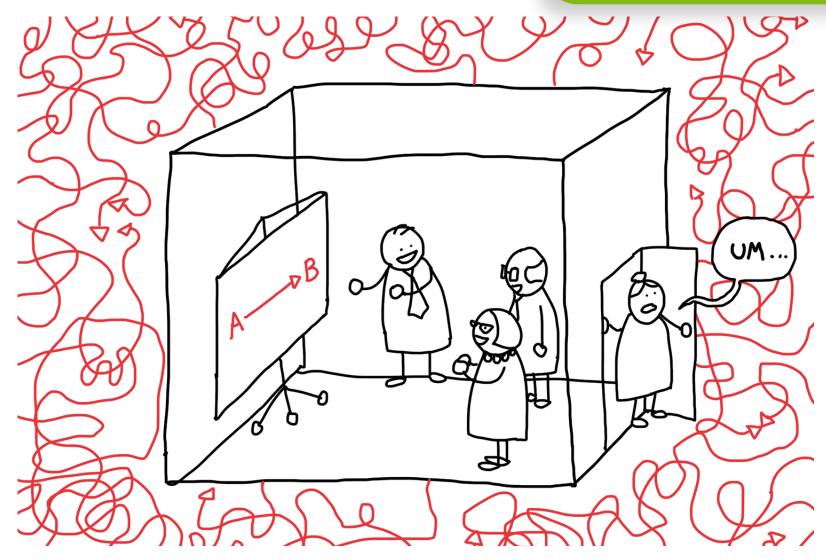


Image source: www.businessillustrator.com/complexity-and-policy-making-cartoon-summary/

## Agree shared purpose

### **Engage the Head, the Heart and the Imagination**

Shared purpose is even more important in an increasingly complex world. All our improvement needs to be **anchored in purpose** – it unites people to focus on what is really important. It compels people to take action and to work together to deliver better outcomes – *Safer Better Healthcare and Staff & Public Value*.

- Focus on **WHY** you are doing what you are doing?
- ▶ WHAT do you hope to achieve from it? Think in terms of outcomes what will the change deliver? What are the benefits for all involved?
- Focus on making **your vision compelling** with enough 'tension' for change to start. Consider both the hopes for the future and the problems of now.
- Help people translate national directives into locally based plans be brave enough to adapt to your local context while keeping the national picture within your sights.
- Ensure your vision for the change has clear themes that aid people in understanding what the change means for them so that they can get their heads around how they can contribute.
- Where the change may be perceived as negative face up to the concerns and work with people to consider options.
- Keep your focus on what will assist your service to deliver a more integrated response based on people's needs.



## Focus on relationships and systems

#### **Connect, Collaborate and Convene**

Build relationships and networks, take the time to understand **your system**, and what will work best in your **local context**. The people and culture change platform in the Health Services Change Framework focuses on all of the key elements. It is the combination of these elements that will help you create the conditions for change and integration within your service.

- Think about the **whole system**, focus on the **bigger picture** and see how you can act as a **'system convenor'**.
- Consider all of the elements that make up your system. Map out the 'scale' of your change and keep expanding your map as you encounter more stakeholders this is the territory you'll need to change. Visual images can help.
- Think about the **dependency** between all the parts what people and services are you dependent on to deliver your service? **What patterns** are emerging?
- Engage with your service users, families, staff and local communities to identify their needs, understand their experiences and learn about what they expect from your service.
- Develop collaborative leadership skills to build commitment, enable trust-building, learning and action among stakeholders.
- Challenge your own mindset become comfortable with working across boundaries, learning as you go and allowing others to lead.
- Build coalitions and advocacy in the wider community to develop alignment and mobilise action among stakeholders in the wider system – both within and between organisations.



"The best results are achieved when 'change makers' have the skills and confidence to use appropriate interventions that fit their local context, rather than simply following an approach which may not take account of their local needs and requirements." [8]

## **Use appropriate interventions**

#### Adapt, Align and Advocate

The Health Services Change Guide sets out the **agreed approach to change** based on evidence and experience of what works. It is a **road map** you can follow for large and small scale change.

- ▶ Choose the appropriate combination of reliable and valid change and improvement methods and interventions based on:
  - An informed understanding of what's needed
  - What will deliver results in your local context
- ► Take a collaborative approach with colleagues and align improvement efforts. Working together as local 'change makers' is much more effective than working in isolation or as a single discipline/team.
- Integrate change management, project management and improvement processes better outcomes can be delivered if we act together.
- Advocate relentlessly to keep the focus on the impact for people. Look at situations from the point of view of others. Visit other environments where you will learn something new and develop fresh insights.
- Keep prototyping/testing before you implement it doesn't have to be sophisticated to get insights. You'll learn loads and make your ideas more real for others.
- As you narrow down your options use **your head and your heart**. Your head will tell you which ideas will have an impact and be do-able. Your heart will tell you which ones you'll want to see through.





## Need More Help? Click the links



www.hse.ie/changeguide

To select the most appropriate interventions it is helpful to have a framework to make sense of your current situation. Please see links below.

### Understanding health services as a complex system

- Introduction and Context: Change Guide, pages 2-7
- Additional Resources: Change Guide, pages 190-199

To help you understand complex systems access the following resources:

- Cognitive Edge Org
- The Cynefin Framework (video)
- Making Sense Of Your Problems Using The Cynefin Framework
- The Cynefin Framework by David Snowden explained (video)



## Assess readiness and use appropriate interventions

Think about the conditions that support and nurture growth – these conditions will help create readiness for change and also help you to choose appropriate interventions.

- ▶ Readiness for change is directly linked to the nature of the relationships between people, teams, services and partner organisations the culture and subcultures within your service.
- Determining the capacity (number of people/skill mix) and capability (confidence, knowledge and skills) required to support the change is also important.
  - Consider strategies to access the additional capacity required for your change –
    this may include stopping specific pieces of work, putting work on hold, slowing
    down other change initiatives, reallocating people's time, accessing additional staff
    with the right skills, outsourcing work if appropriate, and levering technology to
    support innovative practices.
  - Focus on how you can build change capability at local level so that people are more 'change able' and confident to use appropriate change/service improvement interventions.
- COVID-19 and the Cyber-Attack provided many examples of where services had to re-allocate resources (people and funding) to deliver services differently or to start up new services. Building a culture of adaptability and learning will serve us well in the long term as we continue to navigate constant change.
- It will also assist us to deliver more integrated services within our regions to meet the needs of local populations.



**Creating the Conditions for Change** 

## Personal readiness

Take time to understand factors that might impact upon people's reactions and potential resistance to change:

- How well do people understand the **Rationale** for the change the 'why?'
- Think about the **Relevance** of the change for individuals at that point in time. As personal relevance increases people's level of interest in the change will also increase.
- Consider levels of personal Readiness.

Understanding factors that impact upon readiness for change will help determine the actions to assist people to engage in the change process. It is important to recognise that many change efforts do not intervene at the level people are actually at in terms of their own personal readiness to change. Aim to understand readiness, appreciate individual 'starting points' and intervene appropriately.

#### What actions can you take?

- ▶ Attend to your **own personal readiness** be consciously aware of your own behaviour, your impact on others and the motivation for your choices.
- Attend to what motivates people to change there is a fine balance between external factors (reward or incentives) and core intrinsic motivators such as connecting to a shared purpose and sense of meaning.
- Discuss the personal opportunities involved in change initiatives new role, enhanced skills, better work arrangements, improved service user experience.
- Ask people who are reluctant to get involved what would make it easier for them to get involved.
- Try putting yourself in their shoes, and consider what the change must feel like for them. Can I see the challenges that other people have? Keep working to bring people from the 'outside' or the 'edge' to the
- What can I do as the person responsible for introducing change to address the reasons for reluctance or resistance to change?

centre, where there are opportunities to work together.

People's Needs Defining Change - Health Services Change Guide (2018:59)

## **Understand personal experiences**

Change is personal and often viewed based on how it impacts on each individual.

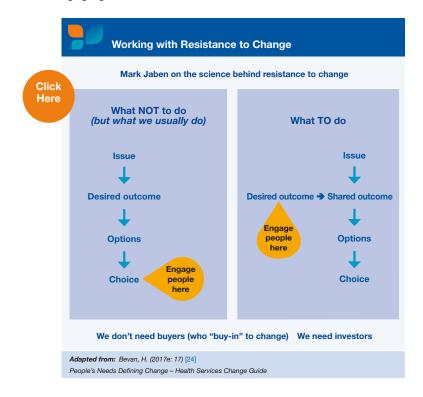
### What actions can you take?

Support people to recognise the stages of transition at an individual level to prepare for and understand their reactions to change as they occur throughout the change process.



Take time to understand why people may be resisting the change

 challenge assumptions you may have about why people are
 not engaging.



Support behaviour change

Many change efforts in health and social care have focused on **structures**. Service improvement work has been successful in focusing on **processes** to re-design the way care is delivered. However...

To bring about fundamental change in complex systems we need to recognise the importance of patterns of mind-set and behaviour change at individual and team levels.

The disruption experienced during COVID-19 and the Cyber-Attack acted as a catalyst for behaviour change. When 'positive' change happens in this rapid emergent way the key challenge is to sustain it.

### What actions can you take?

Collective leadership is key as well as understanding the factors that can assist in bringing about sustained behaviour change.

- Changing patterns of behaviour takes time and requires the development of trust, honest relationships and a learning culture.
- lt requires a focus on addressing power, conflict and patterns of decision-making.
- This will help leaders make progress and engage with staff and teams in a respectful and meaningful manner.
- Stories and conversations are powerful ways to shape and reinforce behaviour change.

"Positive workings relationships, social networks and peer influence are essential to gaining commitment to behaviour change." [8]



"Very great change starts from very small conversations held among people who care."

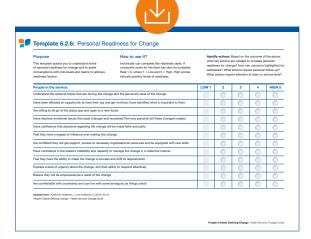
[Margaret Wheatley] [17]

Think about how you frame your messages about change. What will engage people and connect with them both emotionally and rationally?

Learn more about Public Narratives and Storytelling - Change Guide (page 204)



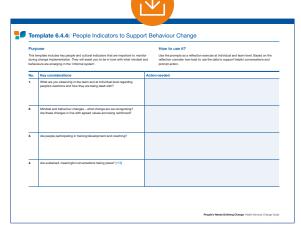
## **Templates**





### **Purpose**

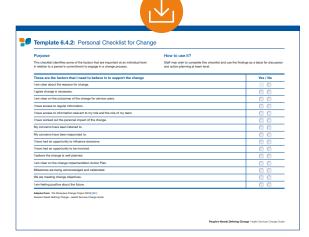
This template assists you to understand levels of personal readiness for change and to assist conversations with individuals and teams to address readiness factors.



**Template 6.4.4:** People Indicators to Support Behaviour Change

#### **Purpose**

This template includes key people and cultural indicators that are important to monitor during change implementation. They will assist you to be in tune with what mindset and behaviours are emerging in the 'informal system'.



Template 6.4.2: Personal Checklist for Change

### **Purpose**

This checklist identifies some of the factors that are important at an individual level in relation to a person's commitment to engage in a change process.

#### **Team readiness**

The model for effective team working is a helpful way to consider readiness. It focuses on clarity regarding your core purpose, roles and responsibilities, key processes as well as relationships within the team, with other services and the wider system. Carrying out a team effectiveness assessment will prompt conversations within teams to explore how team working can be strengthened.

Part of this process is assisting teams to see the **bigger context** and their responsibilities for the **whole system** and not just their own role. Clarifying **expectations of key stakeholders** in the wider system and understanding **different perspectives** is key.

- What do stakeholders need or expect from your service? How can you engage with them to find out?
- How can all the parts of the system work together to deliver better outcomes?
- How can your team help to improve relationships between the different parts of your system?



**Create energy for change** 

When thinking about the conditions for change and readiness it may be helpful to consider energy levels. This approach gives voice to a different type of conversation that makes discussion on elements of personal and team energy more explicit.

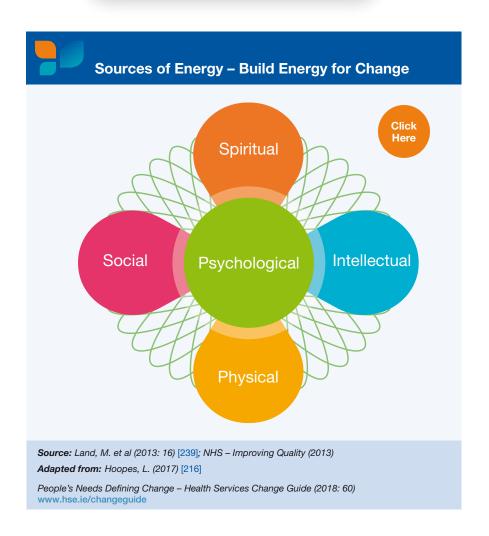
### What actions can you take?

Start the conversation and identify ways to build energy within your service. How demanding will the change be? Think about it from the perspective of different sources of energy.

## Change is most likely to happen when the following five energies are high:

- ✓ Physical energy: The energy of action, getting things done and making progress. How physically demanding will the change be?
- ✓ Intellectual energy: The energy of curiosity, analysis, thinking and cognition. How mentally demanding will the change be?
- ✓ **Social energy:** The energy of personal engagement, relationships and connections between people. How will relationships be impacted by the change?
- ✓ **Spiritual energy:** The energy of commitment to a common vision for the future, driven by shared values and a higher purpose. How can you reconcile differences in values that may emerge?
- ✓ Psychological/emotional energy: The energy of courage, trust and feeling safe to do things differently. How emotionally demanding will the change be?

"Energy for change is the capacity of a team or system to take action to deliver service improvements." [8]



People's Needs Defining Change - Health Services Change Guide (2018:60)



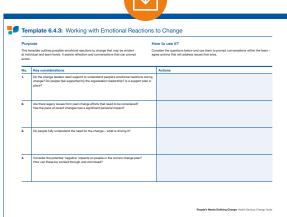
## **Templates**



**Template 6.2.7:** Team Diagnostic

### **Purpose**

The Team Diagnostic is a questionnaire based on the HSE Improving Team Working Guidance Document which is designed to identify areas within a team that are working well and also areas that require improvement.



**Template 6.4.3:** Working with Emotional Reactions to Change

#### **Purpose**

This template outlines possible emotional reactions to change that may be evident at individual and team levels. It assists reflection and conversations that can prompt action.



**Template 6.5.2:** Sources of Energy – assessing energy for change and taking action

#### **Purpose**

This template supports teams to consider energy for change as a core element of creating readiness and supporting sustainability of service/quality improvements.

## Templates – Sample

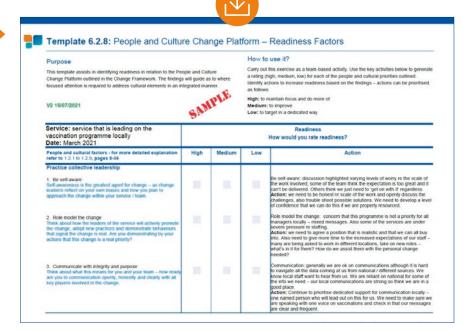


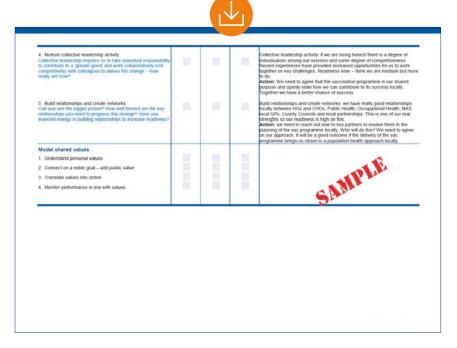
#### **Service readiness**

Assessing service readiness in line with the People and Culture Change Platform will provide an overall sense of the priorities that can shape culture change. Based on this assessment of readiness key actions can be identified.

### What actions can you take?

► Template 6.2.8: People and Culture Change Platform – Readiness Factors can be adapted for use within your team. A sample is included below.







## Need More Help? Click the links



To help you understand how to assess readiness and use appropriate interventions visit:

Define: Change Guide, pages 50-70

## Assess readiness and use appropriate interventions

- See sample Template referenced earlier
- ✓ See also: Template 6.5.1: Reflect Recover Renew Making Sense of Rapid Emergent Change



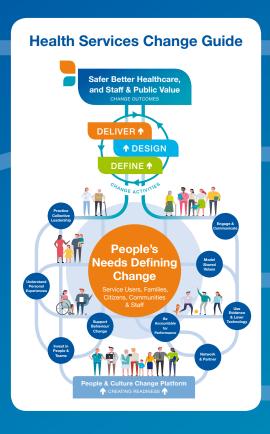


## **Access Organisation Development & Change Practitioners**

## Providing individual and team supports

The **Health Services Change Guide** is a step-by-step guide to help you deliver good change.

The following resources will help you translate theory into practice, enabling people and culture change.





## **Change Guide in Action**

Interactive workshop based on people's experiences of using the Change Guide in practice





## **Change Consultation Clinic**

One-to-one scheduled clinic with OD & Change Practitioner responding to needs promptly





## **Change Mentoring**

Agreed number of sessions with OD & Change Practitioner with a systems change focus





## **Change & Innovation Practice Programmes**

Bespoke design and adapted to your needs















## **Access Digital and Self-Directed Learning**

## Building your capacity to deliver change

The **Health Services Change Guide** is a step-by-step guide to help you deliver good change. The following resources will help you translate theory into practice, enabling people and culture change.

## **Delivering** Change in **Health Services**



**eLearning Programme** 

Build your knowledge & confidence

>> Click here for more information

## Reflect Recover Renew



Support teams to make sense of rapid emergent change

>> Click here for more information

## **Health Services Change Guide**



## **CPD Certificate**

(12 points)



**Delivering Change** in Health Services

Develop while improving your service

>> Click here for more information

## Change & **Innovation Hub**



Access current thinking and best practice, including case studies

>> Click here for more information











## References

To access references regarding figures and templates in this document see the bibliography in *People's Needs Defining Change – Health Services Change Guide* (pages 302 – 334) **www.hse.ie/changeguide** 

### References for this booklet

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## Access Change Guide Resources



www.hse.ie/changeguide



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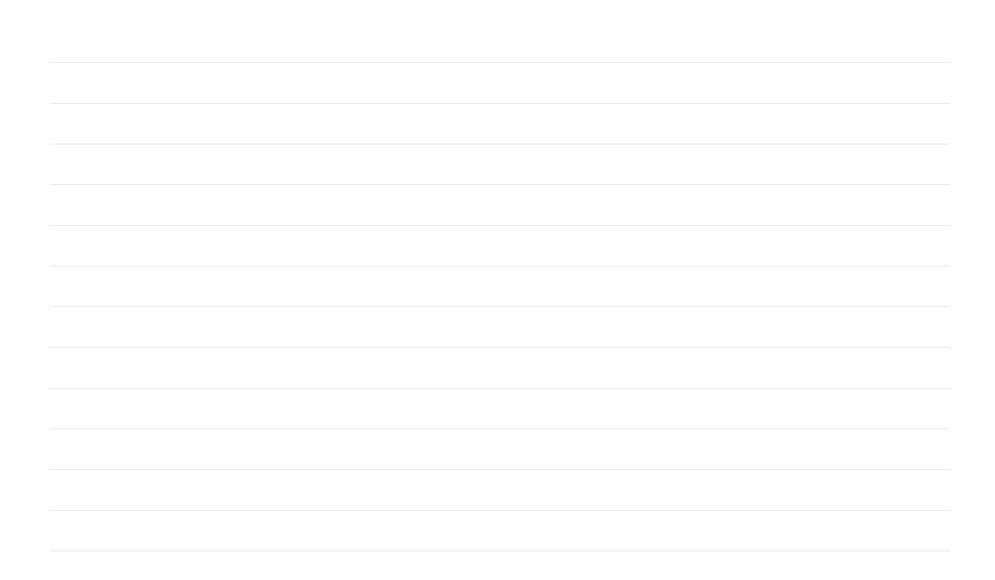


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## Notes









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